



Andy Beshear
GOVERNOR

**JUSTICE AND PUBLIC SAFETY CABINET
DEPARTMENT OF CORRECTIONS**

P.O. Box 2400
Frankfort, Kentucky 40602
Phone: (502) 564-4726
Fax: (502) 564-5037

Kerry Harvey
SECRETARY

Cookie Crews
COMMISSIONER

**To: Governor Andy Beshear
Legislative Research Commission
Kentucky State Corrections Commission
Kentucky Justice & Public Safety Cabinet**

**From: Commissioner Cookie Crews
Kentucky Department of Corrections**

Date: August 15, 2023

RE: KRS 196.031 Annual Report

The Department of Corrections (DOC) is required to report on statistics related to incarcerated and supervised offenders per 2011 Regular Session HB 463 (KRS 196.031). The information included in this report is current as of 06/28/2023, unless otherwise noted. Please note that individuals are counted once in the highest category that applies, where applicable.

Placement of prisoners within the commonwealth's correctional system includes state prisons or other institutions like county jails; probation and parole; halfway houses; reentry centers; and community service.

State Inmate Population

| HOUSING LOCATION | COUNT |
|-------------------------------|-------|
| County Jail (CI/CD/CC) | 8822 |
| Halfway House | 213 |
| KY DOC Prison | 9248 |
| Private Prison | 806 |
| Reception (Assessment) Center | 659 |

Community Supervision Population

| TYPE | COUNT |
|--------------|-------|
| Parole (ISC) | 429 |

| | |
|---|-------|
| Probation (Misdemeanant) | 1246 |
| Women's Medical Release | 75 |
| Diversion (ISC) | 8 |
| Mandatory Reentry Supervision | 1884 |
| Pre-Trial Diversion | 8925 |
| Probation (Shock) | 2477 |
| Home Incarceration | 142 |
| Misdemeanant (ISC) | 14 |
| Probation (Regular) | 17864 |
| Sex Offender Post-incarceration Supervision | 537 |
| Misdemeanor Intensive Program | 265 |
| Parole | 6075 |
| Post-incarceration Supervision | 1 |
| Sex Offender Cond. Disch. Supv. | 255 |
| Probation (ISC) | 1735 |

Numbers of prisoners by type of offense:

| Crime Type | COUNT |
|--------------------------|--------------|
| Other Public Order Crime | 4484 |
| Violent Crime | 4433 |
| Drug Crime | 2800 |
| Sex Crime | 2640 |
| Other Violent Crime | 2587 |
| Property Crime | 2528 |
| Other Crime/Unknown | 276 |

**Violent Crime category reflects murder, non-negligent manslaughter, rape, robbery, or aggravated assault. Other Violent Crime category includes negligent manslaughter, kidnapping, simple assault, other crimes against a person, etc. Other Public Order offenses include weapons offenses, DUI, escape, non-violent sex offenses, commercialized vice, family offenses, privacy violations, disorderly conduct, contributing to the delinquency of a minor, etc.*

Numbers of prisoners by number and type of prior convictions

| INCARCERATIONS | COUNT |
|-----------------------|--------------|
| 1 | 10693 |
| 2 | 4845 |
| 3 | 2476 |
| 4 | 1111 |
| 5 + | 623 |

Numbers of prisoners paroled by type of offense and by length of time served

| Time Served | Drug Crime | Property Crime | Other Public Order Crime | Violent Crime | Other Violent Crime | Sex Crime | Other Crime/ Unknown |
|--------------------|-------------------|-----------------------|---------------------------------|----------------------|----------------------------|------------------|-----------------------------|
| 1-5 YRS | 917 | 673 | 999 | 106 | 325 | 12 | 2 |
| 5-10 YRS | 54 | 86 | 124 | 82 | 42 | 23 | 0 |
| 10+ YRS | 12 | 43 | 39 | 99 | 19 | 10 | 0 |

Numbers of prisoners released through shock probation by type of offense and by length of time served

| Time Served | Drug Crime | Property Crime | Other Public Order Crime | Violent Crime | Other Violent Crime | Sex Crime | Other Crime/ Unknown |
|--------------------|-------------------|-----------------------|---------------------------------|----------------------|----------------------------|------------------|-----------------------------|
| 1-5 YRS | 397 | 234 | 341 | 32 | 197 | 1 | 1 |
| 5-10 YRS | 2 | 0 | 0 | 0 | 0 | 0 | 0 |
| 10+ YRS | 0 | 0 | 1 | 0 | 0 | 0 | 0 |

Numbers of prisoners serving their full sentence by type of offense

| CRIME | COUNT |
|--------------------------|--------------|
| Drug Crime | 1291 |
| Other Crime/ Unknown | 65 |
| Property Crime | 627 |
| Other Violent Crime | 466 |
| Other Public Order Crime | 1032 |
| Violent Crime | 173 |
| Sex Crime | 104 |

The percentage of felony offenders on parole or some form of post-release supervision who are participating or completing treatment consistent with assessment results in prison and in the community

- 5369 (57%) of 9398 offenders, on active post-release supervision, have participated and/or completed a program

The percentage of felony offenders whose reassessment results demonstrate reductions in criminal risk factors

| CHANGES IN ASSESSMENT | COUNT | PERCENTAGE |
|-----------------------|-------|------------|
| Increase in Level | 3937 | 20% |
| Reduction in Level | 3272 | 17% |
| Same Level | 9872 | 50% |
| No Reassessment | 2598 | 13% |
| Not Assessed | 69 | 0% |

Evidence-based programs demonstrate effectiveness in reducing recidivism when implemented competently. DOC offers evidence-based, life skills, promising practice, and substance abuse programs to address a wide range of reentry, supervision, and incarceration needs. Twenty (20) of the 23 programs (87%) offered are evidence-based.

Felony offenders on parole or some form of post-release supervision, by supervision type, who:

1. Are employed or in school within thirty (30) days, six (6) months, and one (1) year of the start of supervision:

| SUPERVISION TYPE | Within 30 Days | Within 6 Months | Within 1 Year | Over 1 Year | Unemployed |
|---|----------------|-----------------|---------------|-------------|------------|
| Home Incarceration | 12 | 9 | 1 | 0 | 120 |
| Mandatory Reentry Supervision | 270 | 484 | 17 | 33 | 1080 |
| Parole | 1052 | 2109 | 575 | 524 | 1811 |
| Parole (ISC) | 122 | 144 | 31 | 38 | 94 |
| Parole (Youthful Offender) | 0 | 1 | 0 | 1 | 2 |
| Post-incarceration Supervision | 0 | 0 | 0 | 0 | 1 |
| Sex Offender Cond. Disch. Supv. | 34 | 96 | 30 | 24 | 71 |
| Sex Offender Post-incarceration Supervision | 72 | 204 | 53 | 59 | 149 |
| Women's Medical Release | 12 | 16 | 10 | 9 | 28 |

2. Have had part-time employment for a minimum of six (6) months, and the percentage of offenders who have had full-time employment for a minimum of six (6) months:

| SUPERVISION TYPE | NOT EMPLOYED | EMPLOYED |
|-------------------------------|--------------|----------|
| Home Incarceration | 120 | 22 |
| Mandatory Reentry Supervision | 1080 | 804 |
| Parole | 1811 | 4260 |

| | | |
|---|-----|-----|
| Parole (ISC) | 94 | 335 |
| Parole (Youthful Offender) | 2 | 2 |
| Post-incarceration Supervision | 1 | 0 |
| Sex Offender Cond. Disch. Supv. | 71 | 184 |
| Sex Offender Post-incarceration Supervision | 149 | 388 |
| Womens Medical Release | 28 | 47 |

3. *Have housing upon release from incarceration:*

7551 (62%) of the inmates submitting post release supervision home placement had approved housing with an approved relative or associate.

4. *Had stable housing for at least six (6) months:*

9716 (72%) offenders on post-release supervision have been at the same residence for 6 months.

5. *Arrested, convicted, or incarcerated within six (6) months, one (1) year, and three (3) years*

| 2022 RECIDIVISM | |
|--|--------|
| <i>2019 releases – 36-month recidivism</i> | |
| Total releases | 17,557 |
| Total recidivated | 6,342 |
| Overall recidivism | 36.12% |
| Technical recidivism | 21.50% |
| New commitment recidivism | 14.62% |
| <i>2021 releases – 12-month recidivism</i> | |
| Total releases | 12,160 |
| Total recidivated | 2,465 |
| Overall recidivism | 20.27% |
| Technical recidivism | 14.16% |
| New commitment recidivism | 6.11% |
| <i>2022 releases – 6-month recidivism</i> | |
| Total releases | 12,821 |
| Total recidivated | 1,463 |
| Overall recidivism | 11.41% |
| Technical recidivism | 7.54% |
| New commitment recidivism | 3.87% |

Recidivism, as typically defined by DOC, is a reincarceration within 24 months of a release from custody. Reincarceration is categorized as either a new felony commitment or a return from a technical violation of supervision. Kentucky’s current recidivism rate is at an all-time low of 27.15%.

Admissions

The percentage of admissions to prison by offenders under supervision at the time of admission, including information regarding whether the violations were criminal or technical

| ADMSSION | COUNT | PERCENTAGE |
|--|--------------|-------------------|
| New Commitment | 6034 | 40.85% |
| Probation Revocation | 3680 | 24.91% |
| Returned from Supervision - Technical Violator | 4341 | 29.39% |
| Returned from Supervision - New Sentence | 189 | 1.28% |
| Returned from Supervision - Controlled Intake | 109 | 0.74% |
| Returned from Supervision - HIP Program Violations | 60 | 0.41% |
| Other | 358 | 2.42% |

Crime Reduction

The Division of Reentry Services provides services to assist with crime reduction and recidivism reduction efforts. In 2022, the Division assisted with:

- 3,478 employment assessments conducted by Reentry Employment Program Administrators
- 34 expungement sessions
- 12,577 transportation vouchers
- The issuing of 1,100 state identification to inmates prior to release
- 1,943 jail releases with reentry services specifically with Jail Reentry Coordinators

Current Population by Risk Level – State Inmates

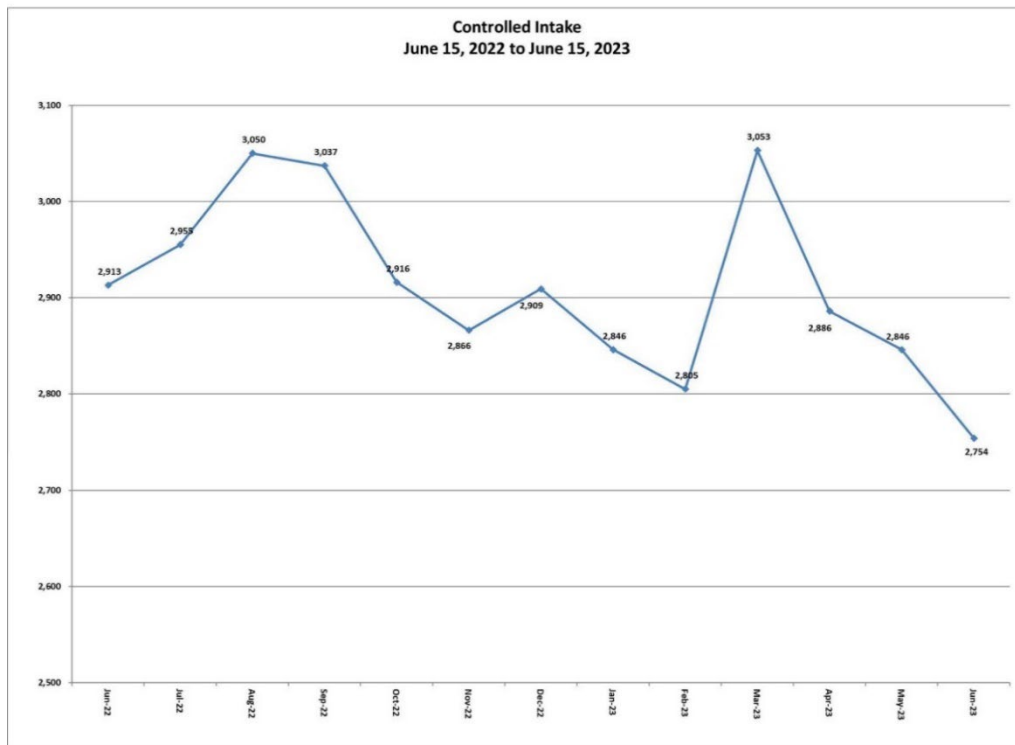
| FINAL/OVERRIDE | COUNT |
|-----------------------|--------------|
| Low | 5327 |
| Low/Moderate | 551 |
| Moderate | 9028 |
| High | 4283 |
| Very High | 418 |
| Not Yet Assessed | 147 |

Current population by Risk Level – Community Supervision

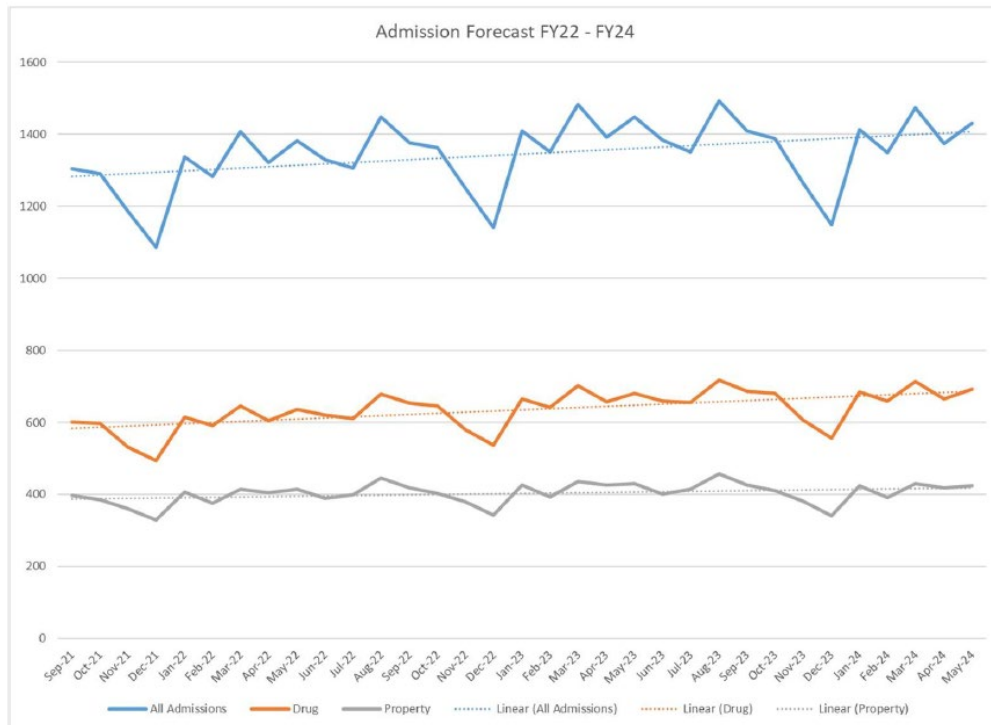
| FINAL/OVERRIDE | COUNT |
|------------------|-------|
| Low | 15341 |
| Low/Moderate | 4653 |
| Moderate | 19439 |
| High | 1796 |
| Very High | 100 |
| Not Yet Assessed | 563 |

Population Projections

Numbers and types of prison beds necessary to meet current population is influenced by the controlled intake population and shortage of secure custody prison beds. DOC works to manage and meet the needs of a changing inmate population.



The inmate population forecast is the result of a consensus process between the Office of State Budget Director (OSBD), DOC, and members of the Kentucky Justice & Public Safety Cabinet. The forecasted admissions reflect compound annual growth rates that assume more tempered growth in the later fiscal years.



Personnel

The personnel need for DOC includes a funded capacity of 3,880 for Fiscal Year 2023. The projected funded capacity for Fiscal Year 2024 will remain the same at 3,880. Over the next five years, the requested capacity is approximately 4,500.

Capital Construction

DOC's Six (6) Year Capital Plan addresses Kentucky's aging correctional facility infrastructure and triages based on security and safety considerations.

DOC's fourteen (14) correctional facilities house 10,755 inmates (as of 06/27/23), including one (1) private and one (1) leased prison. The Kentucky State Penitentiary, Kentucky's highest security facility, is over 134 years old, originally opening in 1889. Three (3) other state facilities are over 80 years old. The Kentucky State Reformatory was constructed in the 1930s. Five (5) other state facilities are over 40 years old, and three (3) newer state facilities are over fifteen (15) years old.

DOC has identified major information technology and maintenance requests totaling \$650 million. The biennium priority list is based on building conditions, code compliance, security issues, maintenance and program needs, and environmental concerns. Projects address replacement of kitchen and HVAC equipment, roof and window repair, water/sewer system maintenance, perimeter fence maintenance, and provision of emergency generators.

DOC received \$44,036,000 million in General Funds for FY 2023-2024. These funds will be used to repair critical infrastructure necessary to sustain safe and secure operations. Anticipated requests for appropriation would include adequate capacity for the inmate population and maintenance of aging facilities.